

**Greenville Fire District, New York**

Financial Statements  
and Supplementary Information

December 31, 2020



# Greenville Fire District, New York

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## Independent Auditors' Report

**Board of Fire Commissioners  
Greenville Fire District, New York**

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of Greenville Fire District, New York ("District") as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District, as of December 31, 2020, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Emphasis of Matter***

As discussed in Note 4 in the notes to financial statements, on March 11, 2020, the World Health Organization declared a global pandemic as a result of the spread of COVID-19 (“Coronavirus”). Our opinion is not modified with respect to this matter.

## ***Other Matters***

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that Management’s Discussion and Analysis and the schedules included under Required Supplementary Information in the accompanying table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management’s responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary and Other Information***

Our audit for the year ended December 31, 2020 was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District’s basic financial statements. The individual fund financial statements and schedules for the year ended December 31, 2020 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements for the year ended December 31, 2020 and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole for the year ended December 31, 2020.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the District as of and for the year ended December 31, 2019 (not presented herein), and have issued our report thereon

dated June 29, 2020, which contained unmodified opinions on the respective financial statements of the governmental activities and each major fund. The combining and individual fund financial statements and schedules for the year ended December 31, 2019 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the 2019 financial statements. The combining and individual fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the 2019 basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects in relation to the basic financial statements as a whole for the year ended December 31, 2019.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 25, 2021 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*PKF O'Connor Davies, LLP*  
**PKF O'Connor Davies, LLP**  
Harrison, New York  
June 25, 2021

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## Greenville Fire District, New York

Management's Discussion and Analysis (MD&A)  
December 31, 2020

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### Introduction

This discussion and analysis of Greenville Fire District, New York's ("District") financial statements provides an overview of the financial activities of the District, for the year ended December 31, 2020. Please read it in conjunction with the basic financial statements and the accompanying notes to those statements that follow this section.

### Financial Highlights for Fiscal Year 2020

- On the government-wide financial statements, the liabilities and deferred inflows of resources of the District exceeded its assets and deferred outflows of resources at the close of fiscal year 2020 by \$26,553,998. Of this amount, the unrestricted net position is a deficit of (\$29,625,405).
- The District is committed to provide postemployment benefits to its employees in the form of pensions and healthcare. As a result, the District has recognized substantial liabilities in the government-wide financial statements for these benefits. As of December 31, 2020, the District had liabilities of \$28.5 million for other postemployment benefits recorded in accordance with the provisions of Governmental Accounting Standards Board ("GASB") Statement No. 75, *"Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions"* ("OPEB") and \$7 million for its proportionate share of the net pension liabilities of the New York State and Local Employees' Retirement System ("ERS") and the New York State and Local Police and Fire Retirement System ("PFRS") recorded in accordance with the provision of GASB Statement No. 68, *"Accounting and Financial Reporting for Pensions an Amendment of GASB Statement No. 27"*. More detailed information about the District's OPEB and pension reporting is presented in Note 3 in the notes to financial statements.
- As of the close of the current fiscal year, the District's governmental funds reported an ending fund balance of \$4,103,375, an increase of \$469,442 from fiscal year 2019. Of this amount, the unassigned fund balance is \$996,848.
- A tax anticipation note in the amount of \$1,800,000 was issued and retired in fiscal 2020.

### Overview of the Financial Statements

This MD&A serves as an introduction to the basic financial statements and provides analysis and overview of the District's financial activities. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also includes other supplementary information as listed in the table of contents.

## Government-Wide Financial Statements

The *government-wide financial statements* are presented in a manner similar to private-sector business financial statements. The statements are prepared using the accrual basis of accounting. The government-wide financial statements include two statements: Statement of Net Position and Statement of Activities.

The *Statement of Net Position* presents the District's total assets, deferred outflows of resources and liabilities and deferred inflows of resources with the difference reported as net position. Over time, increases or decreases in the net position may serve as a useful indicator as to whether the financial position of the District is improving or deteriorating.

The *Statement of Activities* presents information showing the change in the District's net position during the most recent fiscal year. All revenues and expenses are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods such as earned but unused vacation leave. The focus of this statement is on the net cost of providing various services to the citizens of the District.

The government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues ("*governmental activities*"). The governmental activities of the District include general government support, public safety and interest.

## Fund Financial Statements

A fund is an accounting entity with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances, revenues and expenditures, as appropriate. Government resources are allocated to and accounted for in an individual fund based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related and legal requirements.

Governmental Funds: The services provided by the District are financed and accounted for through governmental funds. Governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as balances of spendable resources available at the end of the fiscal year. This information is useful in determining the District's financing requirements for the subsequent fiscal period. Governmental funds use the flow of current financial resources measurement focus and the modified accrual basis of accounting.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. From this comparison, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balance, provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The District maintains one governmental fund, the General Fund.

The District adopts an annual budget for its General Fund. A budgetary comparison statement has been provided for this fund to demonstrate compliance with the respective budget.

The financial statements for the governmental funds can be found in the basic financial statements section of this report.

## **Notes to the Financial Statements**

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found following the basic financial statements section of this report.

### **Other Information**

Additional statements and schedules can be found immediately following the notes to the financial statements. These include the required supplementary information for the District's service awards program, other post employment benefit liabilities and net pension liabilities. Individual fund financial statements and schedules are also presented as supplemental information.

### **Government-Wide Financial Analysis**

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

As noted earlier, net position may serve over time as a useful indicator of the District's financial position. In the case of the District, liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$26,553,998 for fiscal year 2020, a net decrease of \$5,449,108 from 2019.

The following table reflects the condensed Statement of Net Position as of December 31:

	<u>2020</u>	<u>2019</u>
Current assets	\$ 4,232,694	\$ 3,768,491
Capital assets, net	<u>2,154,216</u>	<u>2,384,681</u>
 Total Assets	 <u>6,386,910</u>	 <u>6,153,172</u>
 Deferred outflows of resources	 <u>5,629,679</u>	 <u>2,285,785</u>
 Current liabilities	 142,445	 147,612
Long-term liabilities	<u>38,281,676</u>	<u>28,715,973</u>
 Total Liabilities	 <u>38,424,121</u>	 <u>28,863,585</u>
 Deferred inflows of resources	 <u>146,466</u>	 <u>680,262</u>
 Net position		
Net investment in capital assets	1,234,226	1,401,681
Restricted	1,837,181	1,548,321
Unrestricted	<u>(29,625,405)</u>	<u>(24,054,892)</u>
 Total Net Position	 <u>\$ (26,553,998)</u>	 <u>\$ (21,104,890)</u>

One component of the District's net position is net investment in capital assets of \$1,234,226 which reflects its investment in capital assets, less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to its citizens and consequently, these assets are not available for future spending.

The restricted net position of \$1,837,181 represents resources that are subject to external restrictions on their use. The restrictions are for apparatus, repairs and future contributions to the State Retirement Systems and debt service.

The following table reflects the condensed Statement of Activities for the year ended December 31.

	<u>2020</u>	<u>2019</u>
Program Revenues		
Operating grants and contributions	\$ 102,200	\$ 41,973
General Revenues		
Real Property Taxes	9,792,562	9,663,018
Sale of property and compensation for loss	9,477	52,475
Miscellaneous	<u>9,950</u>	<u>11,526</u>
Total Revenues	<u>9,914,189</u>	<u>9,768,992</u>
Program Expenses		
General Government Support	20,642	100,107
Public Safety	15,296,016	13,681,179
Interest	<u>46,639</u>	<u>51,783</u>
Total Expenses	<u>15,363,297</u>	<u>13,833,069</u>
Change in Net Position	<u>(5,449,108)</u>	<u>(4,064,077)</u>
Net Position - Beginning	<u>(21,104,890)</u>	<u>(17,040,813)</u>
Net Position - Ending	<u>\$ (26,553,998)</u>	<u>\$ (21,104,890)</u>

During 2020, there was an increase in revenues from Real Property Taxes of \$129,544 as a result of an increased tax levy. The increase in Program Expenses of \$1,530,228 can be mainly attributed to an increase in pension expense as allocated to the District by New York State and Local Retirement System.

### **Financial Analysis of the Government's Funds**

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds - The focus of the District's *governmental funds* is to provide information on near-term inflows, outflows and balances of *spendable* resources. Such information is useful in assessing the District's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's governmental funds reported a combined ending fund balance of \$4,103,375, an increase of \$469,442 from 2019. Of the total combined fund balance, \$996,848 constitutes the unassigned fund balance. The remainder of the fund balance is either nonspendable, restricted, committed or assigned. Nonspendable fund balance represents prepaid expenditures. Restricted fund balance is for apparatus, repairs, employee benefit, retirement contributions and tax stabilization. Assigned fund balance represents amounts appropriated for use in the subsequent year's budget.

### **Capital Assets**

The District's investment in capital assets for its governmental activities as of December 31, 2020, amounted to approximately \$2.15 million (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements and machinery and equipment.

#### **Capital Assets (Net of Accumulated Depreciation) December 31, 2020**

	2020	2019
Land	\$ 100,000	\$ 100,000
Building and improvements	1,329,810	1,397,348
Machinery and equipment	724,406	887,333
Total	\$ 2,154,216	\$ 2,384,681

### **Requests for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Lisa Dinon, Secretary/Treasurer, Greenville Fire District, 711 Central Park Avenue, Scarsdale, New York 10583.

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**Greenville Fire District, New York**Statement of Net Position  
December 31, 2020

	<u>Governmental Activities</u>
<b>ASSETS</b>	
Cash and equivalents	\$ 3,286,795
Investments	506,260
Prepaid expenses	439,639
Capital assets	
Not being depreciated	100,000
Being depreciated, net	<u>2,054,216</u>
Total Assets	<u>6,386,910</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pension related	5,373,480
Length of service awards program	<u>256,199</u>
Total Deferred Outflows of Resources	<u>5,629,679</u>
<b>LIABILITIES</b>	
Accounts payable and accrued liabilities	129,319
Accrued interest payable	13,126
Non-current liabilities	
Due within one year	131,000
Due in more than one year	<u>38,150,676</u>
Total Liabilities	<u>38,424,121</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Pension related	136,133
Length of service awards program	<u>10,333</u>
Total Deferred Inflows of Resources	<u>146,466</u>
<b>NET POSITION</b>	
Net Investment in capital assets	1,234,226
Restricted for	
Apparatus	1,114,449
Repairs	143,705
Retirement	449,129
Tax stabilization	129,898
Unrestricted	<u>(29,625,405)</u>
Total Net Position	<u>\$ (26,553,998)</u>

The notes to financial statements are an integral part of this statement.

**Greenville Fire District, New York**

Statement of Activities

Year Ended December 31, 2020

Functions/Programs	Expenses	Program Revenues Operating Grants and Contributions	Net (Expense) Revenue and Changes in Net Position Governmental Activities
Governmental activities			
General government support	\$ 20,642	\$ -	\$ (20,642)
Public safety	15,296,016	102,200	(15,193,816)
Interest	46,639	-	(46,639)
Total Governmental Activities	\$ 15,363,297	\$ 102,200	(15,261,097)
General Revenues			
Real property taxes			9,792,562
Sale of property and compensation for loss			9,477
Miscellaneous			9,950
Total General Revenues			9,811,989
Change in Net Position			(5,449,108)
<b>NET POSITION</b>			
Beginning			(21,104,890)
Ending			\$ (26,553,998)

The notes to financial statements are an integral part of this statement.

**Greenville Fire District, New York**

Balance Sheet  
General Fund  
December 31, 2020

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**ASSETS**

Cash and equivalents	\$ 3,286,795
Investments	506,260
Prepaid expenditures	<u>439,639</u>
Total Assets	<u><u>\$ 4,232,694</u></u>

**LIABILITIES AND FUND BALANCE**

Liabilities	
Accounts payable and accrued liabilities	<u>\$ 129,319</u>
Fund Balance	
Nonspendable	439,639
Restricted	2,438,361
Assigned	228,527
Unassigned	<u>996,848</u>
Total Fund Balance	<u>4,103,375</u>
	<u><u>\$ 4,232,694</u></u>

The notes to financial statements are an integral part of this statement.

**Greenville Fire District, New York**Reconciliation of the General Fund Balance Sheet to  
the Government-Wide Statement of Net Position  
Year Ended December 31, 2020

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Amounts reported for governmental activities in the statement of net position are different because

Total Fund Balance -General Fund	<u>\$ 4,103,375</u>
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds	
Capital assets	6,304,739
Accumulated depreciation	<u>(4,150,523)</u>
	<u>2,154,216</u>
Differences between expected and actual experiences, assumption changes and net differences between projected and actual earnings and contributions subsequent to the measurement date for pensions and Length of Service Awards are recognized as deferred outflows of resources and deferred inflows of resources on the statement of net position.	
Deferred outflows - pension related	5,373,480
Deferred outflows - length of service awards program	256,199
Deferred inflows - pension related	(136,133)
Deferred inflows - length of service awards program	<u>(10,333)</u>
	<u>5,483,213</u>
Long-term liabilities that are not due and payable in the current period and, therefore, are not reported in the funds	
Accrued interest payable	(13,126)
General obligation bonds payable	(1,335,000)
Compensated absences	(411,288)
Net pension liability	(7,086,603)
Total pension liability - LOSAP	(889,645)
Total OPEB liability	<u>(28,559,140)</u>
Net Position of Governmental Activities	<u><u>\$ (26,553,998)</u></u>

The notes to financial statements are an integral part of this statement.

**Greenville Fire District, New York**

Statement of Revenues, Expenditures and Changes in Fund Balance

General Fund

Year Ended December 31, 2020

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**REVENUES**

Real property taxes	\$ 9,792,562
Use of money and property	22,582
Sale of property and compensation for loss	9,477
Federal aid	79,618
Miscellaneous	<u>9,950</u>
Total Revenues	<u>9,914,189</u>

**EXPENDITURES**

General government support	20,642
Public safety	6,021,379
Employee benefits	3,266,159
Debt service	
Principal	90,000
Interest	<u>46,567</u>
Total Expenditures	<u>9,444,747</u>

Excess of Revenues Over Expenditures	469,442
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**FUND BALANCE**

Beginning of Year	<u>3,633,933</u>
End of Year	<u><u>\$ 4,103,375</u></u>

The notes to financial statements are an integral part of this statement.

## Greenville Fire District, New York

Reconciliation of the Statement of Revenues,  
Expenditures and Changes in Fund Balance to the Statement of Activities  
Year Ended December 31, 2020

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Amounts Reported for Governmental Activities in the Statement of Activities are Different Because

Net Change in Fund Balance - Total Governmental Funds	<u>\$ 469,442</u>
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Capital outlay expenditures	17,870
Depreciation expense	<u>(248,335)</u>
	<u>(230,465)</u>
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	
Principal paid on bonds	<u>90,000</u>
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Accrued interest	(72)
Changes in pension liabilities and related deferred outflows and inflows of resources	(1,346,595)
Compensated absences	(9,478)
Changes in OPEB liabilities	<u>(4,421,940)</u>
	<u>(5,778,085)</u>
Change in Net Position of Governmental Activities	<u><u>\$ (5,449,108)</u></u>

The notes to financial statements are an integral part of this statement.

**Greenville Fire District, New York**Statement of Revenues, Expenditures and Changes in Fund Balance -  
Budget and Actual - General Fund  
Year Ended December 31, 2020

	Original Budget	Final Budget	Actual	Variance with Final Budget
<b>REVENUES</b>				
Real property taxes	\$ 9,792,562	\$ 9,792,562	\$ 9,792,562	\$ -
Use of money and property	11,795	11,795	22,582	10,787
Sale of property and compensation for loss	-	-	9,477	9,477
Federal aid	-	-	79,618	79,618
Miscellaneous	60,000	60,000	9,950	(50,050)
<b>Total Revenues</b>	<u>9,864,357</u>	<u>9,864,357</u>	<u>9,914,189</u>	<u>49,832</u>
<b>EXPENDITURES</b>				
General government support	22,760	22,760	20,642	2,118
Public safety	6,219,805	6,499,423	6,021,379	478,044
Employee benefits	3,602,900	3,397,899	3,266,159	131,740
Debt service				
Principal	90,000	90,000	90,000	-
Interest	54,269	54,269	46,567	7,702
<b>Total Expenditures</b>	<u>9,989,734</u>	<u>10,064,351</u>	<u>9,444,747</u>	<u>619,604</u>
Excess (Deficiency) of Revenues Over Expenditures	(125,377)	(199,994)	469,442	669,436
<b>FUND BALANCE</b>				
Beginning of Year	<u>125,377</u>	<u>199,994</u>	<u>3,633,933</u>	<u>3,433,939</u>
End of Year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 4,103,375</u>	<u>\$ 4,103,375</u>

The notes to financial statements are an integral part of this statement.

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## **Greenville Fire District, New York**

Notes to Financial Statements  
December 31, 2020

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### **Note 1 - Summary of Significant Accounting Policies**

Greenville Fire District, New York ("District") operates in accordance with various applicable laws of the State of New York. The Board of Fire Commissioners ("Board") is the body responsible for the overall operation of the District. The members of the Board are elected by the taxpayers of the District. The primary function of the District is to provide fire protection, emergency medical and rescue services to residents of the District.

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units and the Uniform System of Accounts as prescribed by the State of New York. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The District's significant accounting policies are described below:

#### **A. Financial Reporting Entity**

The financial reporting entity consists of the primary government which is the District, organizations for which the District is financially accountable and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete as set forth by GASB.

In evaluating how to define the District, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the District's reporting entity was made by applying the criteria set forth by GASB, including legal standing, fiscal dependency and financial accountability. Based upon the application of these criteria, there are no other entities which would be included in the financial statements.

#### **B. Government-Wide Financial Statements**

The government-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) report information on all non-fiduciary activities of the District as a whole.

The Statement of Net Position presents the financial position of the District at the end of its fiscal year. The Statement of Activities demonstrates the degree to which direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods or services, or privileges provided by a given function or segment, (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment and (3) interest earned on grants that is required to be used to support a particular program. Taxes and other items not identified as program revenues are reported as general revenues. The District does not allocate indirect expenses to functions in the Statement of Activities.

While separate government-wide and fund financial statements are presented, they are interrelated.

#### **C. Fund Financial Statements**

The accounts of the District are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts which comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances, revenues and expenditures. Fund accounting segregates funds according to their intended

## Greenville Fire District, New York

Notes to Financial Statements (Continued)  
December 31, 2020

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### **Note 1 - Summary of Significant Accounting Policies (Continued)**

purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The District maintains the minimum number of funds consistent with legal and managerial requirements. The focus of governmental fund financial statements is on major funds as that term is defined in professional pronouncements. Each major fund is to be presented in a separate column, with non-major funds, if any, aggregated and presented in a single column. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the pages following, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental activities column of the government-wide presentation. The District's resources are reflected in the fund financial statements in one broad fund category, in accordance with generally accepted accounting principles as follows:

Governmental Funds - Governmental Funds are those through which most general government functions are financed. The acquisition, use and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. The following represents the District's major governmental fund:

General Fund - The General Fund is the primary operating fund of the District and includes all revenues and expenditures not required by law to be accounted for in other funds.

#### **D. Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities). The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon thereafter to pay liabilities of the current period. Property taxes are considered to be available if collected within sixty days of the fiscal year end. If expenditures are the prime factor for determining eligibility, revenues from Federal and State grants are recognized as revenues when the expenditure is made and the amounts are expected to be collected within one year of the fiscal year end. A ninety day availability period is generally used for revenue recognition for most other governmental fund revenues. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, net pension liability, total pension liability and other post employment benefit liability are recognized later based on specific accounting rules applicable to each, generally when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

**Note 1 - Summary of Significant Accounting Policies (Continued)**

**E. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balances**

**Cash and Equivalents, Investments and Risk Disclosure**

**Cash and Equivalents** - Cash and equivalents consist of funds deposited in demand deposit accounts, time deposit accounts and short-term investments with original maturities of less than three months from the date of acquisition.

The District's deposits and investment policies are governed by State statutes. The District has adopted its own written investment policy which provides for the deposit of funds in Federal Deposit Insurance Corporation ("FDIC") insured commercial banks or trust companies located within the State. The District is authorized to use demand deposit accounts, time deposit accounts and certificates of deposit.

Collateral is required for demand deposit accounts, time deposit accounts and certificates of deposit at 100% of all deposits not covered by Federal deposit insurance. The District has entered into custodial agreements with the various banks which hold their deposits. These agreements authorize the obligations that may be pledged as collateral. Such obligations include, among other instruments, obligations of the United States and its agencies and obligations of the State and its municipal and school district subdivisions.

**Investments (Except Length of Service Awards Program)** - Permissible investments include obligations of the U.S. Treasury, U.S. Agencies, repurchase agreements and obligations of New York State or its political subdivisions.

The District follows the provisions of GASB Statement No. 72, "*Fair Value Measurements and Application*", which defines fair value and establishes a fair value hierarchy organized into three levels based upon the input assumptions used in pricing assets. Level 1 inputs have the highest reliability and are related to assets with unadjusted quoted prices in active markets. Level 2 inputs relate to assets with other than quoted prices in active markets which may include quoted prices for similar assets or liabilities or other inputs which can be corroborated by observable market data. Level 3 inputs are unobservable inputs and are used to the extent that observable inputs do not exist.

Investments of the Length of Service Awards program are invested in accordance with a statutory prudent person rule and in accordance with an investment policy adopted by the District. The Length of service awards program has a guaranteed interest account ("GIA") provided through a group annuity contract backed by MassMutual's general investment account. MassMutual is not an investment fiduciary to the GIA. Assets in the MassMutual general investment account that back the GIA had average maturities ranging from 5.5 to 6.5 years.

The contract meets the fully benefit-responsive investment contract criteria and therefore is reported at contract value. Contract value is the relevant measure for fully benefit-responsive investment contracts because this is the amount received by participants if they were to initiate permitted transactions under the terms of the Plan. Contract value represents contributions made under each contract, plus earnings, less participant withdrawals, and administrative expenses. At December 31, 2020, the value of the District's investments was \$506,260.

**Note 1 - Summary of Significant Accounting Policies (Continued)**

**Risk Disclosure**

**Interest Rate Risk** - Interest rate risk is the risk that the government will incur losses in fair value caused by changing interest rates. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from changing interest rates. Generally, the District does not invest in any long-term investment obligations.

**Custodial Credit Risk** - Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. GASB Statement No. 40, "*Deposit and Investment Risk Disclosures – an amendment of GASB Statement No. 3*", directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance and the deposits are either uncollateralized, collateralized by securities held by the pledging financial institution or collateralized by securities held by the pledging financial institution's trust department but not in the District's name. The District's aggregate bank balances that were not covered by depository insurance were not exposed to custodial credit risk at December 31, 2020.

**Credit Risk** - Credit risk is the risk that an issuer or other counterparty will not fulfill its specific obligation even without the entity's complete failure. The District does not have a formal credit risk policy other than restrictions to obligations allowable under General Municipal Law of the State of New York.

**Concentration of Credit Risk** - Concentration of credit risk is the risk attributed to the magnitude of a government's investments in a single issuer. The District's investment policy limits the amount on deposit at each of its banking institutions.

**Taxes Receivable** - Real property taxes attach as an enforceable lien on real property and are levied on January 1st. The Town of Greenburgh, New York ("Town") collects the District's taxes which are due April 1st and payable without penalty by April 30th. The Town remits the entire levy to the District in accordance with a mutually agreed upon payment schedule.

**Prepaid Expenses/Expenditures** - Certain payments to vendors reflect costs applicable to future accounting periods, and are recorded as prepaid items using the consumption method in both the government-wide and fund financial statements. Prepaid expenses/expenditures consist of employee retirement, workers' compensation insurance and other costs which have been satisfied prior to the end of the fiscal year, but represent items which have been provided for in the subsequent year's budget and will benefit such periods. Reported amounts in governmental funds are equally offset by nonspendable fund balance, in the fund financial statements, which indicates that these amounts do not constitute "available spendable resources" even though they are a component of current assets.

**Inventory** - There are no inventory values presented in the balance sheet of the District. Purchases of inventoriable items are recorded as expenditures at the time of purchase and year-end balances are not material.

**Capital Assets** - Capital assets, which include property, plant and equipment are reported in the governmental activities column in the government-wide financial statements. Capital assets are

**Greenville Fire District, New York**

Notes to Financial Statements (Continued)  
December 31, 2020

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**Note 1 - Summary of Significant Accounting Policies (Continued)**

defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation.

Major outlays for capital assets and improvements are capitalized as projects are constructed. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives is not capitalized.

Land is not depreciated. Property, plant and equipment of the District are depreciated using the straight line method over the following estimated useful lives.

<u>Class</u>	<u>Life in Years</u>
Buildings and improvements	20-50
Machinery and equipment	5-25

The costs associated with the acquisition or construction of capital assets are shown as expenditures on the governmental fund financial statements. Capital assets are not shown on the governmental fund balance sheet.

**Deferred Outflows/Inflows of Resources** - In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

The District reported deferred outflows of resources and deferred inflows of resources in relation to its pension liabilities. These amounts are detailed in the discussion of the District's pension liabilities in Note 3.

**Long-Term Obligations** - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

## Greenville Fire District, New York

Notes to Financial Statements (Continued)  
December 31, 2020

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### **Note 1 - Summary of Significant Accounting Policies (Continued)**

**Compensated Absences** - Vested or accumulated vacation leave of governmental funds that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the respective fund that will pay it. A liability for these amounts is reported in the governmental funds only if the liability has matured through employee resignation or retirement. The liability for compensated absences includes salary related payments, where applicable.

**Other Post Employment Benefit Liability ("OPEB")** - In addition to providing pension benefits, the District provides health care benefits for certain retired employees and their survivors. The financial reporting of these amounts are presented in accordance with the provisions of GASB Statement No. 75, "*Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*"

**Net Pension Liability** - The net pension liability represents the District's proportionate share of the net pension liability of the New York State and Local Employees' Retirement System and the New York State and Local Police and Fire Retirement System. The financial reporting of these amounts are presented in accordance with the provisions of GASB Statement No. 68, "*Accounting and Financial Reporting for Pensions an Amendment of GASB Statement No. 27*" and GASB Statement No. 71, "*Pension Transition for Contributions Made Subsequent to the Measurement Date*".

**Total Pension Liability** - The total pension liability represents the District's liability for its Length of Service Awards program ("LOSAP"). The financial reporting of this amount is presented in accordance with the provisions of GASB Statement No. 73, "*Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*" that establishes requirements for defined benefit pensions that are not within the scope of GASB Statement No. 68.

**Net Position** - represents the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

*Net investment in capital assets* consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position.

*Restricted* net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Restricted net position for the District includes restricted for apparatus, repairs, retirement contributions and tax stabilization.

*Unrestricted* net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

**Fund Balance** - Generally, fund balance represents the difference between current assets and deferred outflows of resources, liabilities and deferred inflows of resources. In the fund financial

## Greenville Fire District, New York

Notes to Financial Statements (Continued)  
December 31, 2020

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### **Note 1 - Summary of Significant Accounting Policies (Continued)**

statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Under this standard, the fund balance classifications are as follows:

Nonspendable fund balance includes amounts that cannot be spent because they are either not spendable form (inventories, prepaid amounts, long-term receivables) or they are legally or contractually required to be maintained intact (the corpus of a permanent fund).

Restricted fund balance is reported when constraints placed on the use of the resources are imposed by grantors, contributors, laws or regulations of other governments or imposed by law through enabling legislation. Enabling legislation includes a legally enforceable requirement that these resources be used only for the specific purposes as provided in the legislation. This fund balance classification is used to report funds that are restricted for debt service obligations and for other items contained in General Municipal Law of the State of New York.

Committed fund balance is reported for amounts that can only be used for specific purposes pursuant to formal action of the entity's highest level of decision making authority. The District's Board is the highest level of decision making authority for the District that can, by the adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, these funds may only be used for the purpose specified unless the District removes or changes the purpose by taking the same action that was used to establish the commitment. This classification includes certain amounts established and approved by the Board.

Assigned fund balance represents amounts constrained either by policy of the District for amounts assigned for balancing the subsequent years' budget or delegated to the District's Treasurer for amounts assigned for encumbrances. Unlike commitments, assignments generally only exist temporarily in that additional action does not normally need to be taken for the removal of an assignment. An assignment cannot result in a deficit in the unassigned fund balance in the General Fund.

Unassigned fund balance represents amounts not classified as nonspendable, restricted, committed or assigned.

In order to calculate the amounts to report as restricted and unrestricted fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the District's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the District's policy to use fund balance in the following order: committed, assigned, and unassigned.

#### **F. Encumbrances**

In governmental funds, encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve applicable appropriations, is generally employed as an extension of formal budgetary integration in the General Fund. Encumbrances outstanding at year-end are reported as assigned fund balance since they do not constitute expenditures or liabilities. The District has not implemented an encumbrance system.

## **Greenville Fire District, New York**

Notes to Financial Statements (Continued)  
December 31, 2020

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### **Note 1 - Summary of Significant Accounting Policies (Continued)**

#### **G. Use of Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosures of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates, particularly given the significant social and economic disruptions and uncertainties associated with the ongoing COVID-19 (“Coronavirus”) pandemic and the mitigation responses, and such differences may be material. (See Note 4).

#### **H. Subsequent Events Evaluation by Management**

Management has evaluated subsequent events for disclosure and/or recognition in the financial statements through the date that the financial statements were available to be issued, which date is June 25, 2021.

### **Note 2 - Stewardship, Compliance and Accountability**

#### **A. Budgetary Data**

The District follows the procedures enumerated below in establishing the budgetary data reflected in the financial statements:

- The District budget shall be in the form described in Section 107 of the Town Law and shall be adopted in the manner provided in Section 181 of the Town Law.
- On or before the 21<sup>st</sup> day prior to the budget hearing, the Board must adopt the proposed budget, file a copy with the District’s Secretary and post the budget on the District’s website, if they maintain one.
- No sooner than the 20<sup>th</sup> day prior to the budget hearing, the District must post a notice of the budget hearing for 15 days on the District’s website, if they maintain one, and sign board and provide a copy of the notice of the budget hearing to the Town Clerk of the town in which the District is located and in which the District contracts.
- On or before 15 days prior to the budget hearing, the District must publish a notice of the budget hearing in its official newspaper, post a published notice on the District’s website, if they maintain one, and provide a copy of the proposed budget for public inspection to the Town Clerk of the town in which the District is located.
- On the 3<sup>rd</sup> Tuesday in October, the Board shall hold a public hearing to discuss the contents of the proposed budget. The hearing shall be conducted and scheduled in a manner that maximizes participation. At such hearing, any person may be heard in favor of or against the proposed budget as compiled, or for or against any item or items therein contained.
- After the public hearing, the Board may adopt changes, alterations and revisions to the proposed budget, except that the Board shall not add or increase an appropriation to a capital reserve fund not contained in the proposed budget.

## Greenville Fire District, New York

Notes to Financial Statements (Continued)  
December 31, 2020

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### **Note 2 - Stewardship, Compliance and Accountability (Continued)**

- On or before November 4<sup>th</sup>, the board shall adopt the District's annual budget.
- On or before November 7<sup>th</sup>, the District's secretary shall deliver two certified copies of the District's annual budget to the Town Clerk of the town in which the District is located.
- Formal budgetary integration is employed during the year as a management control device for the General Fund.
- The District's General Fund budget is legally adopted annually on a basis consistent with generally accepted accounting principles.
- The Board has established legal control of the budget at the function level of expenditures. Transfers between appropriation accounts, at the function level, require approval by the Board. Any modifications to appropriations resulting from increases in revenue estimates or supplemental reserve appropriations also require a majority vote by the Board.
- General Fund appropriations lapse at the end of the fiscal year, except that outstanding encumbrances are reappropriated in the succeeding year.

Budgeted amounts are as originally adopted, or as amended by the Board.

#### **B. Property Tax Limitation**

The District is not limited as the maximum amount of real property taxes which may be raised. However, Chapter 97 of the laws of 2011, as amended ("Tax Levy Limitation Law") modified previous law by imposing a limit on the amount of real property taxes that may be levied by a District in a particular year.

The following is a brief summary of certain relevant provisions of the Tax Levy Limitation Law. The summary is not complete and the full text of the Tax Levy Limitation Law should be read in order to understand the details and implementations thereof.

The Tax Levy Limitation Law imposes a limitation on increases in the real property tax levy, subject to certain exceptions. The Tax Levy Limitation Law permits the District to increase its overall real property tax levy over the tax levy of the prior year by no more than the "Allowable Levy Growth Factor," which is the lesser of one and two-one hundredths or the sum of one plus the Inflation Factor; provided, however that in no case shall the levy growth factor be less than one. The "Inflation Factor" is the quotient of: (i) the average of the National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the coming fiscal year minus the average of the National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the prior fiscal year, divided by (ii) the average of the National Consumer Price Indexes determined by the United States with the result expressed as a decimal to four places. The District is required to calculate its tax levy limit for the upcoming year in accordance with the provision above and provide all relevant information to the New York State Comptroller prior to adopting its budget. The Tax Levy Limitation Law sets forth certain exclusions to the real property tax levy limitation of the District, including exclusions for certain portions of the expenditures for retirement system contributions and tort judgments payable by the District. The

**Greenville Fire District, New York**

Notes to Financial Statements (Continued)  
December 31, 2020

**Note 2 - Stewardship, Compliance and Accountability (Continued)**

District Board may adopt a budget that exceeds the tax levy limit for the coming fiscal year, only if the District first enacts, by a vote of at least sixty percent of the total voting power of the District, a local law to override such limit for such coming fiscal year.

**C. Expenditure Limitation**

The District, pursuant to Section 176 (18) of Town Law, is subject to an expenditure limitation. The limitation is calculated on a formula which includes the full value of taxable real estate and certain statutory exclusions.

**Note 3 - Detailed Notes on All Funds**

**A. Capital Assets**

Changes in the District's capital assets for are as follows:

	Balance January 1, 2020	Additions	Deletions	Balance December 31, 2020
Capital assets, not being depreciated - Land	\$ 100,000	\$ -	\$ -	\$ 100,000
Capital assets, being depreciated:				
Buildings and improvements	\$ 3,284,599	\$ 17,870	\$ -	\$ 3,302,469
Machinery and equipment	2,902,270	-	-	2,902,270
Total Capital Assets, being depreciated	6,186,869	17,870	-	6,204,739
Less Accumulated Depreciation for:				
Buildings and improvements	1,887,251	85,408	-	1,972,659
Machinery and equipment	2,014,937	162,927	-	2,177,864
Total Accumulated Depreciation	3,902,188	248,335	-	4,150,523
Total Capital Assets, being depreciated, net	\$ 2,284,681	\$ (230,465)	\$ -	\$ 2,054,216
Capital Assets, net	\$ 2,384,681	\$ (230,465)	\$ -	\$ 2,154,216

Depreciation expense of \$248,335 was charged to the District's function of public safety.

**B. Short-Term Non-Capital Borrowings**

The schedule below details the changes in short-term non-capital borrowings.

	Balance January 1, 2020	New Issues	Redemptions	Balance December 31, 2020
Tax Anticipation Note	\$ -	\$ 1,800,000	\$ 1,800,000	\$ -

**Greenville Fire District, New York**

Notes to Financial Statements (Continued)  
December 31, 2020

**Note 3 - Detailed Notes on All Funds** (Continued)

The \$1,800,000 tax anticipation note was issued on February 13, 2020 and matured on May 12, 2020 with interest at 1.64%. Interest expenditures of \$7,298 were recorded in the fund financial statements in the General Fund and in the government-wide financial statements for governmental activities.

**C. Long-Term Liabilities**

The following table summarizes changes in the District's long-term liabilities for the year ended December 31, 2020:

	Balance January 1, 2020	New Issues/ Additions	Maturities and/or Payments	Balance December 31, 2020	Due Within One Year
General Obligation Bonds payable					
Capital	\$ 983,000	\$ -	\$ 63,000	\$ 920,000	\$ 63,000
Judgments and claims	442,000	-	27,000	415,000	27,000
	<u>1,425,000</u>	<u>-</u>	<u>90,000</u>	<u>1,335,000</u>	<u>90,000</u>
Compensated Absences	401,810	49,478	40,000	411,288	41,000
Net pension liability	2,117,715	4,968,888	-	7,086,603	-
Total pension liability - LOSAP	634,248	279,972	24,575	889,645	-
Other Post Employment Benefit liability	24,137,200	4,906,946	485,006	28,559,140	-
	<u>\$ 28,715,973</u>	<u>\$ 10,205,284</u>	<u>\$ 639,581</u>	<u>\$ 38,281,676</u>	<u>\$ 131,000</u>

Each governmental fund liability for general obligation bonds, compensated absences, net pension liability, total pension liability and other post employment benefit liability are liquidated by the General Fund.

**General Obligation Bonds Payable**

General obligation bonds payable at December 31, 2020 are comprised of the following individual issue:

Purpose	Year of Issue	Original Issue Amount	Final Maturity	Interest Rate	Amount Outstanding at December 31, 2020
Various purposes	2015	\$ 1,515,000	September, 2035	2.000-3.375 %	<u>\$ 1,335,000</u>

\$39,269 of interest expenditures was recorded in the fund financial statements in the General Fund and \$39,341 was recorded in the government-wide financial statements.

**Greenville Fire District, New York**

Notes to Financial Statements (Continued)  
December 31, 2020

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**Note 3 - Detailed Notes on All Funds** (Continued)

**Payments to Maturity**

The annual requirements to amortize all bonded debt outstanding as of December 31, 2020 including interest payments of \$313,698 are as follows:

<u>Year Ended December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 90,000	\$ 36,569	\$ 126,569
2022	90,000	34,769	124,769
2023	90,000	32,969	122,969
2024	90,000	31,169	121,169
2025	90,000	29,144	119,144
2026-2030	475,000	108,431	583,431
2031-2035	410,000	40,648	450,648
	<u>\$ 1,335,000</u>	<u>\$ 313,698</u>	<u>\$ 1,648,698</u>

The above general obligation bonds are direct obligations of the District for which its full faith and credit are pledged and are payable from taxes levied on all taxable real property within the District.

**Pension Plans**

*New York State and Local Retirement System*

The District participates in the New York State and Local Employees' Retirement System ("ERS") and the New York State and Local Police and Fire Retirement System ("PFRS") which are collectively referred to as the New York State and Local Retirement System ("System"). These are cost-sharing, multiple-employer defined benefit pension plans. The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund ("Fund"), which was established to hold all assets and record changes in plan net position. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. The Comptroller is an elected official determined in a direct statewide election and serves a four year term. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law ("NYSRSSL"). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees' Group Life Insurance Plan, which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided may be found at [www.osc.state.ny.us/retire/about\\_us/financial\\_statements\\_index.php](http://www.osc.state.ny.us/retire/about_us/financial_statements_index.php) or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

**Greenville Fire District, New York**

Notes to Financial Statements (Continued)  
December 31, 2020

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**Note 3 - Detailed Notes on All Funds** (Continued)

The System is noncontributory except for employees who joined after July 27, 1976, who contribute 3% of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010, who generally contribute between 3% and 6% of their salary for their entire length of service. Under the authority of the NYSRSSL, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the System's fiscal year ending March 31. The employer contribution rates for the plan's year ending in 2020 are as follows:

	<u>Tier/Plan</u>	<u>Rate</u>
ERS	4 A15	15.7%
	6 A15	9.2
PFRS	1 384E5	29.8
	2 384E5	25.1
	5 384E	24.0
	6 384E	15.3

At December 31, 2020, the District reported the following for its proportionate share of the net pension liability for ERS and PFRS:

	<u>ERS</u>	<u>PFRS</u>
Measurement Date	March 31, 2020	March 31, 2020
Net Pension liability	\$ 131,149	\$ 6,955,454
District's proportion of the net pension liability	0.0004953%	0.1301316%
Change in proportionate share since the prior measurement date	0.0002923%	0.0047141%

The net pension liability was measured as of March 31, 2020 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on a computation of the actuarially determined indexed present value of future compensation by employer relative to the total of all participating members.

For the year ended December 31, 2020, the District recognized its proportionate share of pension expense in the government-wide financial statements of \$63,319 for ERS and \$2,498,526 for PFRS. Pension expenditures of \$33,598 for ERS and \$1,242,872 for PFRS were recorded in the fund financial statements and were charged to General Fund.

At December 31, 2020, the District reported its proportionate share of deferred outflows of resources and deferred inflows of resources related to ERS and PFRS from the following sources:

**Greenville Fire District, New York**

Notes to Financial Statements (Continued)  
December 31, 2020

**Note 3 - Detailed Notes on All Funds** (Continued)

	ERS		PFRS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 7,719	\$ -	\$ 463,160	\$ 116,503
Changes of assumptions	2,641	2,280	594,523	-
Net difference between projected and actual earnings on pension plan investments	67,233	-	3,132,260	-
Changes in proportion and differences between District contributions and proportionate share of contributions	37,102	453	92,402	16,897
District contributions subsequent to the measurement date	25,199	-	951,241	-
	<u>\$ 139,894</u>	<u>\$ 2,733</u>	<u>\$ 5,233,586</u>	<u>\$ 133,400</u>

\$25,199 and \$951,241 reported as deferred outflows of resources related to ERS and PFRS, respectively, resulting from the District's accrued contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the plan year ended March 31, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to ERS and PFRS will be recognized in pension expense as follows:

Year Ended March 31,	ERS	PFRS
2021	\$ 26,011	\$ 883,275
2022	29,627	973,506
2023	31,994	1,215,286
2024	24,330	1,013,649
2025	-	63,229
Thereafter	-	-
	<u>\$ 111,962</u>	<u>\$ 4,148,945</u>

The total pension liability for the ERS and PFRS measurement date was determined by using an actuarial valuation date as noted below, with update procedures used to roll forward the total pension liabilities to that measurement date. Significant actuarial assumptions used in the valuation were as follows:

	ERS	PFRS
Measurement date	March 31, 2020	March 31, 2020
Actuarial valuation date	April 1, 2019	April 1, 2019
Investment rate of return	6.8% *	6.8% *
Salary scale	4.2%	5.0%
Inflation rate	2.5%	2.5%
Cost of living adjustments	1.3%	1.3%

\*Compounded annually, net of pension plan investment expenses, including inflation.

**Greenville Fire District, New York**

Notes to Financial Statements (Continued)  
December 31, 2020

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**Note 3 - Detailed Notes on All Funds** (Continued)

Annuitant mortality rates are based on the System's experience with adjustments for mortality improvements based on Society of Actuaries Scale MP-2014.

The actuarial assumptions used in the valuation are based on the results of an actuarial experience study for the period April 1, 2010 - March 31, 2015.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected return, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation is summarized below.

<u>Asset Type</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic Equity	36 %	4.05 %
International Equity	14	6.15
Private Equity	10	6.75
Real Estate	10	4.95
Absolute Return Strategies	2	3.25
Opportunistic Portfolio	3	4.65
Real Assets	3	5.95
Bonds and Mortgages	17	0.75
Cash	1	-
Inflation Indexed Bonds	4	0.50
	<u>100 %</u>	

The real rate of return is net of the long-term inflation assumption of 2.5%.

The discount rate used to calculate the total pension liability was 6.8%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based upon those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Greenville Fire District, New York**

Notes to Financial Statements (Continued)  
December 31, 2020

**Note 3 - Detailed Notes on All Funds** (Continued)

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.8%, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (5.8%) or 1 percentage point higher (7.8%) than the current rate:

	1% Decrease (5.80%)	Current Discount Rate (6.80%)	1% Increase (7.80%)
District's proportionate share of the ERS net pension liability (asset)	\$ 240,695	\$ 131,149	\$ 30,256
District's proportionate share of the PFRS net pension liability (asset)	\$ 12,436,493	\$ 6,955,454	\$ 2,047,059

The components of the collective net pension liability as of the March 31, 2020 measurement date were as follows:

	ERS	PFRS	Total
Total pension liability	\$ 194,596,261,000	\$ 35,309,017,000	\$ 229,905,278,000
Fiduciary net position	168,115,682,000	29,964,080,000	198,079,762,000
Employers' net pension liability	\$ 26,480,579,000	\$ 5,344,937,000	\$ 31,825,516,000
Fiduciary net position as a percentage of total pension liability	86.39%	84.86%	86.16%

Employer contributions to ERS and PFRS are paid annually and cover the period through the end of the System's fiscal year, which is March 31st. Retirement contributions as of December 31, 2020 represent the employer contribution for the period of April 1, 2020 through December 31, 2020 based on prior year ERS and PFRS wages multiplied by the employers' contribution rate, by tier. Retirement contributions to ERS and PFRS for the nine months ended December 31, 2020 were \$25,199 and \$951,241, respectively.

*Voluntary Defined Contribution Plan*

The District can offer a defined contribution plan to all non-union employees hired on or after July 1, 2013 and earning at the annual full-time salary rate of \$75,000 or more. The employee contribution is between 3% and 6% depending on salary and the District will contribute 8%. Employer contributions vest after 366 days of service. No current employees participated in this program.

**Length of Service Awards Program**

The District's financial statements are for the year ended December 31, 2020. However, the information contained in this note is based on information for the Length of Service Award Program for the plan year ending on February 28, 2020, which is the most recent plan year for which complete information is available.

## Greenville Fire District, New York

Notes to Financial Statements (Continued)  
December 31, 2020

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### **Note 3 - Detailed Notes on All Funds** (Continued)

#### *Plan Description*

The District established a defined benefit Service Awards Program (referred to as a "LOSAP" – length of service awards program – qualifying under Section 457(e)(11) of the Internal Revenue Code) effective March 1, 1991 for the active volunteer firefighter members of the District. This is a single employer defined benefit plan. The program was established pursuant to Article 11-A of General Municipal Law. The program provides municipally-funded pension-like benefits to facilitate the recruitment and retention of active volunteer firefighters. The District is the sponsor of the program.

Under the program, participating volunteers begin to be paid a service award upon attainment of the program "entitlement age". The amount of the service award paid to a volunteer is based upon the number of years of service credit the volunteer earned under the program for performing active volunteer firefighter activities.

#### *Participation, Vesting and Service Credit*

Active volunteer firefighters who have reached the age of 18 and who have completed one year of firefighting service are eligible to participate in the program. Participants acquire a nonforfeitable right to a service award after being credited with five years of firefighting service or upon attaining the program's entitlement age. The program's entitlement age is age 65 and completion of one year of service. In general, an active volunteer firefighter is credited with a year of firefighting service for each calendar year after the establishment of the program in which he or she accumulates fifty points. Points are granted for the performance of certain activities in accordance with a system established by the sponsor on the basis of a statutory list of activities and point values. A participant may also receive credit for 5 years of firefighting service rendered prior to the establishment of the program as an active volunteer firefighter member of the District.

#### *Benefits*

A participant's benefit under the program is the actuarial equivalent of a monthly payment for life equal to \$20 multiplied by the person's total number of years of firefighting service. The number of years of firefighting service used to compute the benefit cannot exceed forty years. Except in the case of disability or death, benefits are payable when a participant reaches entitlement age. The program provides statutorily mandated death and disability benefits.

#### *Fiduciary Investment and Control*

Service credit is determined by the governing board of the sponsor, based on information certified to the governing board by each fire company having members who participate in the program. The fire company must maintain all required records on forms prescribed by the governing board.

The governing board of the sponsor has retained and designated VFIS to assist in the administration of the program. The designated program administrator's functions include installation assistance in the following areas: specimen adoption agreement, specimen master plan, insurance applications, participant enrollment forms, explanation of benefits and benefit certificates provided at enrollment and every three years thereafter. In addition, VFIS provides the following administrative assistance: reminder letter to the District with census for current anniversary date, participant's benefit calculation at the time of termination or retirement for

**Greenville Fire District, New York**

Notes to Financial Statements (Continued)  
December 31, 2020

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**Note 3 - Detailed Notes on All Funds** (Continued)

verification by the District, schedule of benefits and costs, valuation and recommended deposit, summary of required contribution and actuarial review and recommended benefit enhancement.

Disbursements of program assets for the payment of benefits or administrative expenses must be approved.

Inactive participants currently receiving benefit payments	4
Inactive participants entitled to but not yet receiving benefit payments	3
Active participants	<u>12</u>
Total	<u><u>19</u></u>

*Contributions*

New York State General Municipal Law §219(d) requires the District to contribute an actuarially determined contribution on an annual basis. The actuarially determined contribution shall be appropriated annually by the District.

*Measurement of Total Pension Liability*

The total pension liability at the February 29, 2020 measurement date was determined using an actuarial valuation as of March 1, 2019.

*Actuarial Assumptions.* The total pension liability in the March 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Cost Method: Entry Age Normal

Inflation: 0 %

Salary Scale: None assumed

Mortality – No pre-retirement mortality, post retirement RP 2000 projected to 2030

*Discount Rate.* The discount rate used to measure the total pension liability was 1.81%, which is based on the 20-year AA general obligation bond rate as of the measurement date.

*Trust Assets.* Although assets have been accumulated in an irrevocable trust such that the assets are dedicated to providing pensions to plan members in accordance with benefit terms, the trust assets are not legally protected from creditors of the District. As such, the trust assets do not meet the criteria in paragraph 4 of GASB Statement No. 73. The trust assets are recorded in the General Fund - Length of Service Awards Program Sub-Fund as investments and as a component of restricted fund balance.

**Greenville Fire District, New York**

Notes to Financial Statements (Continued)  
December 31, 2020

**Note 3 - Detailed Notes on All Funds** (Continued)

*Changes in the Total Pension Liability*

Balance as of 3/1/19 measurement date	\$ 634,248
Service cost	36,343
Interest	11,283
Differences between expected and actual experience	(7,240)
Changes in assumptions or other inputs	239,586
Benefit payments	<u>(24,575)</u>
Balance as of 2/28/20 measurement date	<u><u>\$ 889,645</u></u>

*Sensitivity of the Total Pension Liability to Changes in the Discount Rate.* The following presents the total pension liability of the District as of the February 29, 2020 measurement date, calculated using the discount rate of 1.81%, as well as what the District's total pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (.81%) or 1-percentage point higher (2.81%) than the current rate:

	1% Decrease (0.81%)	Current Discount Rate (1.81%)	1% Increase (2.81%)
Total Pension Liability	<u>\$ 952,421</u>	<u>\$ 889,645</u>	<u>\$ 825,448</u>

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

For the year ended December 31, 2020, the District recognized pension expense of \$53,107. At December 31, 2020, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 146	\$ 10,333
Changes of assumptions or other inputs	241,653	-
Benefit payments and administrative expenses subsequent to the measurement date	<u>14,400</u>	<u>-</u>
	<u><u>\$ 256,199</u></u>	<u><u>\$ 10,333</u></u>

For the year ended December 31, 2020, the District reported \$14,400 as deferred outflows of resources related to pensions resulting from District transactions subsequent to the measurement date will be recognized as a reduction of the total pension liability in the plan year ended February 28, 2021.

**Greenville Fire District, New York**

Notes to Financial Statements (Continued)  
December 31, 2020

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**Note 3 - Detailed Notes on All Funds** (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended</u> <u>December 31,</u>		
2021	\$	39,911
2022		39,911
2023		39,911
2024		39,908
2025		38,365
Thereafter		<u>33,460</u>
	<u>\$</u>	<u>231,466</u>

**Other Post Employment Benefit Liability (“OPEB”)**

In addition to providing pension benefits, the District provides certain health care benefits for retired employees through a single employer defined benefit OPEB plan. The various collective bargaining agreements stipulate the employees covered and the percentage of contribution. Contributions by the District may vary according to length of service. The cost of providing post employment health care benefits is shared between the District and the retired employee as noted below. Substantially all of the District’s employees may become eligible for those benefits if they reach normal retirement age while working for the District. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75, “*Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*”, so the net OPEB liability is equal to the total OPEB liability. Separate financial statements are not issued for the plan.

At December 31, 2020, the following employees were covered by the benefit terms:

Active Employees	30
Retired Employees	<u>30</u>
Total	<u>60</u>

The District’s total OPEB liability of \$28,559,140 was measured as of December 31, 2020, and was determined by an actuarial valuation as of December 31, 2019.

The total OPEB liability in the December 31, 2020 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Salary increases	1.36%
Discount rate	2.10%
Healthcare cost trend rates	Medical 4.30 – 4.90%
	Pharmacy 4.30 – 5.90%
Retirees' share of benefit-related costs	0%

**Greenville Fire District, New York**

Notes to Financial Statements (Continued)  
December 31, 2020

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**Note 3 - Detailed Notes on All Funds** (Continued)

The discount rate was based on the 20-year AA general obligation bond rate as of the measurement date.

Mortality rates were based on Pub-2010 Public Retirement Plans Mortality tables, with mortality improvements projected for 10 years.

Turnover assumptions were derived from data maintained by the U.S. Office of Personnel Management regarding the most recent experience of the employee group covered by the Federal Employees Retirement System.

The District's change in the total OPEB liability for the year ended December 31, 2020 is as follows:

Total OPEB Liability - Beginning of Year	\$ 24,137,200
Service cost	1,078,930
Interest	686,820
Changes of benefit terms	-
Differences between expected and actual experience	330,894
Changes in assumptions or other inputs	2,810,302
Benefit payments	<u>(485,006)</u>
 Total OPEB Liability - End of Year	 <u><u>\$ 28,559,140</u></u>

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.10%) or 1 percentage point higher (3.10%) than the current discount rate:

	<u>1% Decrease (1.10%)</u>	<u>Current Discount Rate (2.10%)</u>	<u>1% Increase (3.10%)</u>
Total OPEB Liability	<u>\$ 33,855,140</u>	<u>\$ 28,559,140</u>	<u>\$ 24,404,140</u>

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Current Healthcare Cost Trend Rates</u>	<u>1% Increase</u>
Total OPEB Liability	<u>\$ 23,793,970</u>	<u>\$ 28,559,140</u>	<u>\$ 34,689,870</u>

For the year ended December 31, 2020, the District recognized OPEB expense of \$4,906,950 in the government-wide financial statements. The District has opted to use the Alternative

**Greenville Fire District, New York**

Notes to Financial Statements (Continued)  
December 31, 2020

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**Note 3 - Detailed Notes on All Funds** (Continued)

Measurement Method and therefore all changes in the Total OPEB Liability are recognized in pension expense immediately.

**D. Net Position**

The components of net position are detailed below:

*Net Investment in Capital Assets* - the component of net position that reports the difference between capital assets less both the accumulated depreciation and the outstanding balance of debt, excluding unexpended proceeds, that is directly attributable to the acquisition, construction or improvement of those assets.

*Restricted for Apparatus* - the component of net position that reports the amounts restricted for the financing of all or part of the cost of acquisition of a type of capital equipment.

*Restricted for Repairs* - the component of net position that reports the amounts restricted for the financing of all or part of the cost of repairs to District property.

*Restricted for Retirement* - the component of net position that reports the amounts restricted for the payment of future retirement contributions.

*Restricted for Tax Stabilization* - the component of net position that reports the amounts restricted to offset future tax increases.

*Unrestricted* - all other net position that do not meet the definition of "restricted" or "net investment in capital assets".

**E. Fund Balances**

	General Fund	
	2020	2019
Nonspendable -		
Prepaid expenditures	\$ 439,639	\$ 414,189
Restricted:		
Apparatus	1,114,449	936,406
Repairs	143,705	143,252
Employee benefit accrued liability	94,920	189,369
Retirement contributions	449,129	339,173
Tax stabilization	129,898	129,490
Pension benefits	506,260	485,861
	2,438,361	2,223,551
Assigned -		
For subsequent year's expenditures	228,527	125,377
Unassigned	996,848	870,816
Total Fund Balance	\$ 4,103,375	\$ 3,633,933

## **Greenville Fire District, New York**

Notes to Financial Statements (Continued)  
December 31, 2020

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### **Note 3 - Detailed Notes on All Funds** (Continued)

Certain elements of fund balance are described above. These additional elements which are not reflected in the Statement of Net Position but are reported in the governmental funds balance sheet are described below:

Restricted for Pension Benefits - The component of fund balance that has been set aside to be used for LOSAP pension benefits in accordance with Article 11-A of the General Municipal Law of the State of New York.

Prepaid Expenditures has been established to account for payments made in advance. The amount has been classified as nonspendable to indicate that these funds are not "available" for appropriation or expenditure even though they are a component of current assets.

Employee benefit accrued liability - the component of fund balance that has been restricted pursuant to General Municipal Law to provide funds for the payment of unused sick time and other forms of payment for accrued leave time granted upon termination or separation from service.

Subsequent year's expenditures represent amounts that at December 31, 2020 the District Board has assigned to be appropriated for the ensuing year's budget.

Unassigned fund balance in the General Fund represents amounts not classified as nonspendable, restricted or assigned.

### **Note 4 - Summary Disclosure of Significant Contingencies**

#### ***Litigation***

There are currently pending certiorari proceedings, the results of which could require the payment of future tax refunds by the District, if existing assessment rolls are modified based on the outcome of the litigation proceedings. However, the amount of the possible refunds cannot be determined at the present time. Any payments resulting from adverse decisions will be funded in the year in which the payment is made.

#### ***Risk Management***

The District purchases various conventional insurance policies to reduce its exposure to loss. The general liability policy provides for coverage up to \$1 million per occurrence and \$3 million in the aggregate. In addition, the District maintains an umbrella policy with policy limits of \$20 million. Settled claims resulting from these risks have not exceeded commercial coverage in any of the past three fiscal years. The District purchases conventional workers' compensation insurance with coverage at statutory levels. The District also purchases conventional health insurance coverage.

#### ***Contingencies***

##### ***Coronavirus***

The District's operations and financial performance may be affected by the recent coronavirus outbreak which has spread globally and is expected to adversely affect economic conditions throughout the world. If the outbreak continues and conditions worsen, the District may experience a disruption in operations.

**Greenville Fire District, New York**

Notes to Financial Statements (Concluded)  
December 31, 2020

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**Note 4 - Summary Disclosure of Significant Contingencies** (Continued)

The outbreak is likely to adversely affect the District's financial condition on an interim basis. Because the value of the District's investments have and will fluctuate in response to changing market conditions, the amount of losses, if any, that will be recognized in subsequent periods, cannot be determined.

**Note 5 - Recently Issued GASB Pronouncements**

GASB Statement No. 87, "*Leases*", as amended by GASB Statement No. 95, "*Postponement of the Effective Dates of Certain Authoritative Guidance*", establishes a single model for lease accounting based on the concept that leases are a financing of a "right-to-use" underlying asset. As such, this Statement requires a lessee to recognize a lease liability and an intangible right-to-use lease asset. A lessor will be required to recognize a lease receivable and a deferred inflow of resources. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021.

This is not an all-inclusive list of recently issued GASB pronouncements but rather a listing of Statements that the District believes will most impact its financial statements. The District will evaluate the impact this and other pronouncements may have on its financial statements and will implement them as applicable and when material.

**Note 6 - Subsequent Events**

The District, on February 22, 2021, issued a Tax anticipation note in the amount of \$1,800,000, which was paid on May 12, 2021.

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**Greenville Fire District, New York**

Required Supplementary Information  
 Length of Service Awards Program  
 Schedule of Changes in Total Pension Liability and Related Ratios  
 Last 10 Fiscal Years (1)

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Total Pension Liability:				
Service Cost	\$ 36,343	\$ 24,376	\$ 22,331	\$ 24,382
Interest	11,283	22,013	19,960	19,046
Differences between expected and actual experience	(7,240)	196	(6,605)	-
Changes of assumptions or other inputs	239,586 (2)	2,015	45,772	12,357
Benefit payments	<u>(24,575)</u>	<u>(15,835)</u>	<u>(30,327)</u>	<u>(13,184)</u>
Net Change in total pension liability	255,397	32,765	51,131	42,601
Total Pension Liability – Beginning of Year	<u>634,248</u>	<u>601,483</u>	<u>550,352</u>	<u>507,751</u>
Total Pension Liability – End of Year	<u>\$ 889,645</u>	<u>\$ 634,248</u>	<u>\$ 601,483</u>	<u>\$ 550,352</u>
Covered payroll	N/A	N/A	N/A	N/A
Total pension liability as a percentage of covered payroll	N/A	N/A	N/A	N/A

(1) Data not available prior to fiscal year 2017 implementation of GASB Statement No. 73.

(2) The discount rate was decreased from 3.7% as of December 31, 2019 to 1.81% as of December 31, 2020

Trust Assets. There are no assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 73 to pay related benefits.

**Greenville Fire District, New York**

Required Supplementary Information - Schedule of Changes in the  
 District's Total OPEB Liability and Related Ratios  
 Last Ten Fiscal Years (1)

	2020	2019	2018
Total OPEB Liability			
Service cost	\$ 1,078,930	\$ 1,078,930	\$ 1,078,930
Interest	686,820	781,244	733,777
Changes of benefit terms	-	-	-
Differences between expected and actual experience	330,894	(355,126)	(1,328,960)
Changes of assumptions or other inputs	2,810,302	2,906,336	(1,097,172)
Benefit payments	<u>(485,006)</u>	<u>(501,654)</u>	<u>(493,095)</u>
Net Change in Total OPEB Liability	4,421,940	3,909,730	(1,106,520)
Total OPEB Liability – Beginning of Year	<u>24,137,200</u>	<u>20,227,470</u>	<u>21,333,990</u> (3)
Total OPEB Liability – End of Year	<u>\$ 28,559,140</u>	<u>\$ 24,137,200</u>	<u>\$ 20,227,470</u>
District's covered-employee payroll	<u>\$ 5,446,134</u>	<u>\$ 5,253,811</u>	<u>\$ 5,125,575</u>
Total OPEB liability as a percentage of covered-employee payroll	<u>524.39%</u>	<u>459.42%</u>	<u>394.64%</u>

(1) Data not available prior to fiscal year 2018 implementation of Governmental Accounting Standards Board Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions".

(2) No assets are accumulated in a trust that meets the criteria in paragraph 4 of this Statement to pay related benefits.

(3) Restated for the implementation of the provisions of GASB Statement No. 75.

**Greenville Fire District, New York**

New York State and Local Employees' Retirement System  
Last Ten Fiscal Years (1)

Schedule of the District's Proportionate Share of the Net Pension Liability (2)

	2020 (4) (5)	2019	2018	2017	2016 (3)	2015
District's proportion of the net pension liability	<u>0.0004953%</u>	<u>0.0002030%</u>	<u>0.0002114%</u>	<u>0.0001911%</u>	<u>0.0002129%</u>	<u>0.0002243%</u>
District's proportionate share of the net pension liability	<u>\$ 131,149</u>	<u>\$ 14,384</u>	<u>\$ 6,824</u>	<u>\$ 133,238</u>	<u>\$ 34,163</u>	<u>\$ 7,579</u>
District's covered payroll	<u>\$ 252,462</u>	<u>\$ 153,239</u>	<u>\$ 148,827</u>	<u>\$ 137,852</u>	<u>\$ 137,074</u>	<u>\$ 133,238</u>
District's proportionate share of the net pension liability as a percentage of its covered payroll	<u>51.95%</u>	<u>9.39%</u>	<u>4.59%</u>	<u>96.65%</u>	<u>24.92%</u>	<u>5.69%</u>
Plan fiduciary net position as a percentage of the total pension liability	<u>86.39%</u>	<u>96.27%</u>	<u>98.24%</u>	<u>94.70%</u>	<u>90.70%</u>	<u>97.90%</u>

Schedule of Contributions

	2020	2019	2018	2017	2016	2015
Contractually required contribution	<u>\$ 33,598</u>	<u>\$ 25,163</u>	<u>\$ 23,169</u>	<u>\$ 22,477</u>	<u>\$ 21,597</u>	<u>\$ 27,333</u>
Contributions in relation to the contractually required contribution	<u>(33,598)</u>	<u>(25,163)</u>	<u>(23,169)</u>	<u>(22,477)</u>	<u>(21,597)</u>	<u>(27,333)</u>
Contribution excess	<u>\$ -</u>					
District's covered payroll	<u>\$ 263,753</u>	<u>\$ 249,964</u>	<u>\$ 150,879</u>	<u>\$ 156,995</u>	<u>\$ 138,331</u>	<u>\$ 137,552</u>
Contributions as a percentage of covered payroll	<u>12.74%</u>	<u>10.07%</u>	<u>15.36%</u>	<u>14.32%</u>	<u>15.61%</u>	<u>19.87%</u>

(1) Data not available prior to fiscal year 2015 implementation of Governmental Accounting Standards Board Statement No. 68, "Accounting and Financial Reporting for Pensions".

(2) The amounts presented for each fiscal year were determined as of the March 31 measurement date within the current fiscal year.

(3) The discount rate used to calculate the total pension liability was decreased from 7.5% to 7.0% effective with the March 31, 2016 measurement date.

(4) The discount rate used to calculate the total pension liability was decreased from 7.0% to 6.8% effective with the March 31, 2020 measurement date.

(5) Increase in proportionate share of the net pension liability mainly attributable to decrease in plan fiduciary net position due to investment losses.

**Greenville Fire District, New York**

New York State and Local Police and Fire Retirement System  
Last Ten Fiscal Years (1)

Schedule of the District's Proportionate Share of the Net Pension Liability (2)

	2020 (4) (5)	2019	2018	2017	2016 (3)	2015
District's proportion of the net pension liability	<u>0.1301316%</u>	<u>0.1254175%</u>	<u>0.1270916%</u>	<u>0.1257772%</u>	<u>0.1240861%</u>	<u>0.1230172%</u>
District's proportionate share of the net pension liability	<u>\$ 6,955,454</u>	<u>\$ 2,103,331</u>	<u>\$ 1,284,587</u>	<u>\$ 2,606,923</u>	<u>\$ 3,673,926</u>	<u>\$ 338,617</u>
District's covered payroll	<u>\$ 4,966,844</u>	<u>\$ 4,639,650</u>	<u>\$ 4,629,046</u>	<u>\$ 4,359,601</u>	<u>\$ 4,119,315</u>	<u>\$ 4,286,066</u>
District's proportionate share of the net pension liability as a percentage of its covered payroll	<u>140.04%</u>	<u>45.33%</u>	<u>27.75%</u>	<u>59.80%</u>	<u>89.19%</u>	<u>7.90%</u>
Plan fiduciary net position as a percentage of the total pension liability	<u>84.86%</u>	<u>95.09%</u>	<u>96.93%</u>	<u>93.50%</u>	<u>90.20%</u>	<u>99.00%</u>

Schedule of Contributions

	2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ 1,268,321	\$ 1,157,620	\$ 1,067,229	\$ 1,129,451	\$ 1,057,166	\$ 1,142,288
Contributions in relation to the contractually required contribution	<u>(1,268,321)</u>	<u>(1,157,620)</u>	<u>(1,067,229)</u>	<u>(1,129,451)</u>	<u>(1,057,166)</u>	<u>(1,142,288)</u>
Contribution excess	<u>\$ -</u>					
District's covered payroll	<u>\$ 4,976,842</u>	<u>\$ 4,863,728</u>	<u>\$ 4,720,822</u>	<u>\$ 4,751,633</u>	<u>\$ 4,541,148</u>	<u>\$ 4,367,644</u>
Contributions as a percentage of covered payroll	<u>25.48%</u>	<u>23.80%</u>	<u>22.61%</u>	<u>23.77%</u>	<u>23.28%</u>	<u>26.15%</u>

(1) Data not available prior to fiscal year 2015 implementation of Governmental Accounting Standards Board Statement No. 68, "Accounting and Financial Reporting for Pensions".

(2) The amounts presented for each fiscal year were determined as of the March 31 measurement date within the current fiscal year.

(3) The discount rate used to calculate the total pension liability was decreased from 7.5% to 7.0% effective with the March 31, 2016 measurement date.

(4) The discount rate used to calculate the total pension liability was decreased from 7.0% to 6.8% effective with the March 31, 2020 measurement date.

(5) Increase in proportionate share of the net pension liability mainly attributable to decrease in plan fiduciary net position due to investment losses.

**Greenville Fire District, New York**

General Fund

Combining Balance Sheets - Sub-Funds

December 31, 2020

(With Comparative Actuals for the Year Ended December 31, 2019)

	General	Length of Service Awards Program	Totals	
			2020	2019
<b>ASSETS</b>				
Cash and equivalents	\$ 3,286,795	\$ -	\$ 3,286,795	\$ 2,867,541
Investments	-	506,260	506,260	485,861
Accounts receivable	-	-	-	900
Prepaid expenditures	439,639	-	439,639	414,189
<b>Total Assets</b>	<b>\$ 3,726,434</b>	<b>\$ 506,260</b>	<b>\$ 4,232,694</b>	<b>\$ 3,768,491</b>
<b>LIABILITIES AND FUND BALANCE</b>				
Liabilities				
Accounts payable and accrued liabilities	\$ 129,319	\$ -	\$ 129,319	\$ 134,558
Fund Balance				
Nonspendable	439,639	-	439,639	414,189
Restricted	1,932,101	506,260	2,438,361	2,223,551
Assigned	228,527	-	228,527	125,377
Unassigned	996,848	-	996,848	870,816
<b>Total Fund Balance</b>	<b>3,597,115</b>	<b>506,260</b>	<b>4,103,375</b>	<b>3,633,933</b>
<b>Total Liabilities and Fund Balance</b>	<b>\$ 3,726,434</b>	<b>\$ 506,260</b>	<b>\$ 4,232,694</b>	<b>\$ 3,768,491</b>

See independent auditors' report.

**Greenville Fire District, New York**

## General Fund

## Combining Schedules of Revenues, Expenditures and Changes in Fund Balance - Sub-Funds

Year Ended December 31, 2020

(With Comparative Actuals for the Year Ended December 31, 2019)

	General	Length of Service Awards Program	Eliminations
<b>REVENUES</b>			
Real property taxes	\$ 9,792,562	\$ -	\$ -
Departmental income	-	21,348	(21,348)
Use of money and property	7,691	14,891	-
Sale of property and compensation for loss	9,477	-	-
Federal aid	79,618	-	-
Miscellaneous	9,950	-	-
	<hr/>	<hr/>	<hr/>
Total Revenues	9,899,298	36,239	(21,348)
	<hr/>	<hr/>	<hr/>
<b>EXPENDITURES</b>			
General government support	20,642	-	-
Public safety	6,026,887	15,840	(21,348)
Employee benefits	3,266,159	-	-
Debt service			
Principal	90,000	-	-
Interest	46,567	-	-
	<hr/>	<hr/>	<hr/>
Total Expenditures	9,450,255	15,840	(21,348)
	<hr/>	<hr/>	<hr/>
Excess of Revenues Over Expenditures	449,043	20,399	-
	<hr/>	<hr/>	<hr/>
<b>FUND BALANCE</b>			
Beginning of Year	3,148,072	485,861	-
	<hr/>	<hr/>	<hr/>
End of Year	\$ 3,597,115	\$ 506,260	\$ -
	<hr/> <hr/>	<hr/> <hr/>	<hr/> <hr/>

See independent auditors' report.

Totals	
2020	2019
\$ 9,792,562	\$ 9,663,018
-	-
22,582	41,973
9,477	52,475
79,618	-
9,950	11,526
9,914,189	9,768,992
20,642	100,107
6,021,379	6,022,549
3,266,159	3,181,306
90,000	90,000
46,567	52,757
9,444,747	9,446,719
469,442	322,273
3,633,933	3,311,660
\$ 4,103,375	\$ 3,633,933

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**Greenville Fire District, New York**

General Fund

Comparative Balance Sheets - Sub-Fund

December 31,

	<u>2020</u>	<u>2019</u>
<b>ASSETS</b>		
Cash and equivalents	\$ 3,286,795	\$ 2,867,541
Accounts receivable	-	900
Prepaid expenditures	<u>439,639</u>	<u>414,189</u>
 Total Assets	 <u><u>\$ 3,726,434</u></u>	 <u><u>\$ 3,282,630</u></u>
 <b>LIABILITIES AND FUND BALANCE</b>		
Liabilities		
Accounts payable and accrued liabilities	<u>\$ 129,319</u>	<u>\$ 134,558</u>
 Fund Balance		
Nonspendable	439,639	414,189
Restricted	1,932,101	1,737,690
Assigned	228,527	125,377
Unassigned	<u>996,848</u>	<u>870,816</u>
 Total Fund Balance	 <u>3,597,115</u>	 <u>3,148,072</u>
 Total Liabilities and Fund Balance	 <u><u>\$ 3,726,434</u></u>	 <u><u>\$ 3,282,630</u></u>

See independent auditors' report.

**Greenville Fire District, New York**

General Fund

Comparative Schedules of Revenues, Expenditures and  
Changes in Fund Balance - Budget and Actual - Sub-Fund  
Years Ended December 31,

2020

	Original Budget	Final Budget	Actual	Variance with Final Budget
<b>REVENUES</b>				
Real property taxes	\$ 9,792,562	\$ 9,792,562	\$ 9,792,562	\$ -
Use of money and property	11,795	11,795	7,691	(4,104)
Sale of property and compensation for loss	-	-	9,477	9,477
Federal aid	-	-	79,618	79,618
Miscellaneous	60,000	60,000	9,950	(50,050)
	<u>9,864,357</u>	<u>9,864,357</u>	<u>9,899,298</u>	<u>34,941</u>
<b>Total Revenues</b>				
<b>EXPENDITURES</b>				
General government support	22,760	22,760	20,642	2,118
Public safety	6,219,805	6,499,423	6,026,887	472,536
Employee benefits	3,602,900	3,397,899	3,266,159	131,740
Debt service				
Principal	90,000	90,000	90,000	-
Interest	54,269	54,269	46,567	7,702
	<u>9,989,734</u>	<u>10,064,351</u>	<u>9,450,255</u>	<u>614,096</u>
<b>Total Expenditures</b>				
Excess (Deficiency) of Revenues Over Expenditures	(125,377)	(199,994)	449,043	649,037
<b>FUND BALANCE</b>				
Beginning of Year	125,377	199,994	3,148,072	2,948,078
End of Year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,597,115</u>	<u>\$ 3,597,115</u>

See independent auditors' report.

2019

Original Budget	Final Budget	Actual	Variance with Final Budget
\$ 9,663,018	\$ 9,663,018	\$ 9,663,018	\$ -
16,200	16,200	27,671	11,471
-	-	52,475	52,475
-	-	-	-
60,000	60,000	11,526	(48,474)
9,739,218	9,739,218	9,754,690	15,472
221,989	201,133	100,107	101,026
6,115,760	6,331,975	6,031,843	300,132
3,384,500	3,232,258	3,181,306	50,952
90,000	90,000	90,000	-
51,969	52,757	52,757	-
9,864,218	9,908,123	9,456,013	452,110
(125,000)	(168,905)	298,677	467,582
125,000	168,905	2,849,395	2,680,490
\$ -	\$ -	\$ 3,148,072	\$ 3,148,072

**Greenville Fire District, New York**

General Fund

Schedule of Expenditures Compared to Budget

Year Ended December 31, 2020

(With Comparative Actuals for the Year Ended December 31, 2019)

	Original Budget	Final Budget	Actual	Variance with Final Budget	2019 Actual
<b>GENERAL GOVERNMENT SUPPORT</b>					
Refunds of real property taxes	\$ 3,000	\$ 3,000	\$ 2,123	\$ 877	\$ 82,143
Metropolitan commuter transportation mobility tax	19,760	19,760	18,519	1,241	17,964
	<u>22,760</u>	<u>22,760</u>	<u>20,642</u>	<u>2,118</u>	<u>100,107</u>
<b>PUBLIC SAFETY</b>					
Personal services	5,720,000	5,894,618	5,540,211	354,407	5,383,445
Professional services	100,000	80,000	69,498	10,502	80,139
Equipment	61,800	121,800	80,719	41,081	88,447
Uniforms	20,400	20,400	13,032	7,368	14,645
Buildings and grounds	51,600	76,600	71,703	4,897	110,206
Utilities	65,155	65,155	37,185	27,970	41,965
Repairs and maintenance	62,500	132,500	123,548	8,952	77,738
Fire alarms	1,500	1,500	1,409	91	1,273
Inspections and fire prevention	57,850	27,850	17,350	10,500	29,081
Miscellaneous and administrative	21,500	21,500	20,053	1,447	17,177
Insurance	57,000	57,000	51,779	5,221	49,867
Hydrant rental	500	500	400	100	137,860
	<u>6,219,805</u>	<u>6,499,423</u>	<u>6,026,887</u>	<u>472,536</u>	<u>6,031,843</u>

**EMPLOYEE BENEFITS**

State retirement	1,267,000	1,310,321	1,276,470	33,851	1,159,686
Workers' compensation benefits	300,000	256,678	242,838	13,840	264,553
Social security	348,400	348,400	341,035	7,365	324,267
Medical, surgical and hospital care	1,608,000	1,403,000	1,347,627	55,373	1,364,777
Other employee benefits	79,500	79,500	58,189	21,311	68,023
	<u>3,602,900</u>	<u>3,397,899</u>	<u>3,266,159</u>	<u>131,740</u>	<u>3,181,306</u>

**DEBT SERVICE**

Principal					
Serial bonds	90,000	90,000	90,000	-	90,000
Interest					
Serial bonds	39,269	39,269	39,269	-	41,969
Tax anticipation note	15,000	15,000	7,298	7,702	10,788
	<u>144,269</u>	<u>144,269</u>	<u>136,567</u>	<u>7,702</u>	<u>142,757</u>
Total Debt Service					
	<u>144,269</u>	<u>144,269</u>	<u>136,567</u>	<u>7,702</u>	<u>142,757</u>
Total Expenditures	<u>\$ 9,989,734</u>	<u>\$ 10,064,351</u>	<u>\$ 9,450,255</u>	<u>\$ 614,096</u>	<u>\$ 9,456,013</u>

See independent auditors' report.

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**Report on Internal Control Over Financial Reporting and on Compliance and  
Other Matters Based on an Audit of Financial Statements Performed in Accordance  
With *Government Auditing Standards***

**Independent Auditors' Report**

**Board of Fire Commissioners  
Greenville Fire District, New York**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Greenville Fire District, New York ("District") as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated June 25, 2021.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*PKF O'Connor Davies, LLP*  
**PKF O'Connor Davies, LLP**  
Harrison, New York  
June 25, 2021